



**Powers &  
Sullivan, LLC**  
CPAs AND ADVISORS

**TOWN OF BURLINGTON, MASSACHUSETTS**

**REPORTS ON FEDERAL AWARD PROGRAMS**

**YEAR ENDED JUNE 30, 2023**

**TOWN OF BURLINGTON, MASSACHUSETTS**  
**REPORTS ON FEDERAL AWARD PROGRAMS**  
**YEAR ENDED JUNE 30, 2023**

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**REPORT ON INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Select Board  
Town of Burlington, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Burlington, Massachusetts (Town), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated December 15, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of

financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Powers & Sullivans, LLC". The signature is fluid and cursive, with "Powers &" on the first line and "Sullivans, LLC" on the second line.

December 15, 2023

## REPORT ON INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### Independent Auditor's Report

To the Honorable Select Board  
Town of Burlington, Massachusetts

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited the Town of Burlington, Massachusetts' (Town) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Town's major federal programs for the year ended June 30, 2023. The Town's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Town's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Town's federal programs.

## **Auditor's Responsibility for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Town's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Town's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Town's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Town's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control

over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### **Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Town of Burlington, Massachusetts' as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements. We issued our report thereon dated December 15, 2023, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

A handwritten signature in black ink that reads "Powers, Sullivans, LLC". The signature is fluid and cursive, with "Powers" and "Sullivans" connected by a flourish, and "LLC" written in a smaller, more formal script to the right.

December 15, 2023

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

FOR THE YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Agency or Pass-through Number	Passed through to Subrecipients	Expenditures
<b>CHILD NUTRITION CLUSTER:</b>				
U.S. DEPARTMENT OF AGRICULTURE:				
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Non-Cash Assistance (Commodities):				
National School Lunch Program.....	10.555	09-048	\$ -	\$ 91,189
Cash Assistance:				
National School Lunch Program.....	10.555	09-048	-	640,369
Total National School Lunch Program.....			-	731,558
Cash Assistance:				
School Breakfast Program.....	10.553	09-048	-	83,569
TOTAL CHILD NUTRITION CLUSTER.....			-	815,127
<b>HIGHWAY SAFETY CLUSTER:</b>				
U.S. DEPARTMENT OF TRANSPORTATION:				
<u>Passed through the Highway Safety Bureau:</u>				
State and Community Highway Safety.....	20.600	2022 MRSP BURLINGTON	-	1,932
National Priority Safety Program.....	20.616	2022 MRSP BURLINGTON	-	2,311
National Priority Safety Program.....	20.616	2023 MRSP BURLINGTON	-	6,203
TOTAL HIGHWAY SAFETY CLUSTER.....			-	10,446
<b>SPECIAL EDUCATION CLUSTER:</b>				
U.S. DEPARTMENT OF EDUCATION:				
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Special Education - Grants to States.....	84.027	240-717445-2023-0048	-	422,455
Special Education - Grants to States.....	84.027	240-580555-2022-0048	-	327,336
Special Education - Grants to States.....	84.027	240-401057-2021-0048	-	50,184
Special Education - Grants to States.....	84.027	240-330683-2020-0048	-	168
Total Special Education - Grants to States.....			-	800,143
Special Education - Preschool Grants.....	84.173	262-580556-2022-0048	-	20,578
TOTAL SPECIAL EDUCATION CLUSTER.....			-	820,721
<b>DIRECT PROGRAMS:</b>				
U.S. DEPARTMENT OF JUSTICE:				
Equitable Sharing Program.....	16.922	Not applicable	-	15,297
U.S. DEPARTMENT OF TREASURY:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds.....	21.027	Not applicable	-	114,802
<b>PASS-THROUGH PROGRAMS:</b>				
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:				
<u>Passed through the Massachusetts Department of Housing and Community Development:</u>				
COVID-19 - Community Development Block Grants/Entitlement Grants.....	14.218	SCOCD322021820140000	-	23,265

(continued)

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

FOR THE YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Agency or Pass-through Number	Passed through to Subrecipients	Expenditures
<b>U.S. DEPARTMENT OF EDUCATION:</b>				
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Title I Grants to Local Educational Agencies.....	84.010	305-694214-2023-0048	-	93,287
Title I Grants to Local Educational Agencies.....	84.010	305-556053-2022-0048	-	113,771
Title I Grants to Local Educational Agencies.....	84.010	305-403268-2021-0048	-	711
Title I Grants to Local Educational Agencies.....	84.010	305-304244-2020-0048	-	3,619
Total Title I Grants to Local Education Agencies.....			-	211,388
English Language Acquisition State Grant.....	84.365	180-694213-2023-0048	-	17,149
English Language Acquisition State Grant.....	84.365	180-556054-2022-0048	-	73,080
Total English Language Acquisition State Grant.....			-	90,229
Supporting Effective Instruction State Grants.....	84.367	140-694212-2023-0048	-	24,277
Supporting Effective Instruction State Grants.....	84.367	140-556055-2022-0048	-	33,353
Supporting Effective Instruction State Grants.....	84.367	140-401985-2021-0048	-	8,018
Total Supporting Effective Instruction State Grants.....			-	65,648
Student Support and Academic Enrichment Program.....	84.424	309-694230-2023-0048	-	2,780
Student Support and Academic Enrichment Program.....	84.424	309-556056-2022-0048	-	5,001
Student Support and Academic Enrichment Program.....	84.424	309-403385-2021-0048	-	4,726
Total Student Support and Academic Enrichment Program.....			-	12,507
COVID-19 - Education Stabilization Fund.....	84.425D	113-395999-2021-0048	-	12,338
COVID-19 - Education Stabilization Fund.....	84.425D	115-501521-2021-0048	-	149,351
COVID-19 - Education Stabilization Fund.....	84.425U	119-521796-2022-0048	-	357,615
Total Education Stabilization Fund.....			-	519,304
<b>TOTAL U.S. DEPARTMENT OF EDUCATION.....</b>			-	<b>899,076</b>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>				
<u>Passed through National Association of County and City Health Officials:</u>				
Medical Reserve Corps Small Grant Program.....	93.008	Not Available	-	39,111
Public Health Emergency Preparedness.....	93.069	Not Available	-	14,000
<b>TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES.....</b>			-	<b>53,111</b>
<b>U. S. DEPARTMENT OF HOMELAND SECURITY:</b>				
<u>Passed through Massachusetts Emergency Management Agency:</u>				
Emergency Management Performance Grants.....	97.042	FY21EMPG2000000BURLI	-	389
<b>TOTAL.....</b>			\$ -	<b>\$ 2,752,234</b>

See notes to schedule of expenditures of federal awards.

(concluded)

**Note 1 – Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of the Town of Burlington, Massachusetts (Town) under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. code of Federal Regulations Part 200, *Uniform administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Town.

**Note 2 – Significant Accounting Policies**

The accounting and reporting policies of the Town are set forth below:

- (a) Basis of Presentation – The accompanying Schedule of expenditure of Federal Awards is presented on the modified accrual basis of accounting. Accordingly, expenditures are recognized when the liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (b) Cash Assistance - School Breakfast and Lunch Program - Program expenditures represent federal reimbursement for meals provided during the fiscal year.
- (c) Non-Cash Assistance (Commodities) – School Lunch Program – Program expenditures represent the value of donated foods received during the fiscal year.
- (d) The Town has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**A. Summary of Auditors' Results**

1. The auditors' report expresses an unmodified opinion on the financial statements of the Town of Burlington, Massachusetts.
2. No significant deficiencies or material weaknesses relating to the audit of the basic financial statements are reported in the Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of the Town, were disclosed during the audit.
4. No significant deficiencies or material weaknesses relating to the audit of the major federal award programs are reported in the Report on Compliance for Each Major Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance.
5. The auditors' report on compliance for the major federal award programs for the Town, expresses an unmodified opinion.
6. There were no audit findings relative to the major federal award program for the Town.
7. The Special Education Cluster was tested as a major program.
8. The threshold for distinguishing Types A and B programs was \$750,000.
9. The Town was determined to be a low-risk auditee.

**B. Findings-Financial Statements Audit**

None.

**C. Finding and Questioned Costs – Major Federal Award Programs**

None.

**D. Summary Schedule of Prior Audit Findings**

None.